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# Jackson Public Schools

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**Financial Report  
with Supplementary Information  
June 30, 2023**

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## **Independent Auditor's Report**

To the Board of Education  
Jackson Public Schools

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Jackson Public Schools (the "School District") as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District as of June 30, 2023 and the respective changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

To the Board of Education  
Jackson Public Schools

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The other supplementary information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

To the Board of Education  
Jackson Public Schools

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 12, 2023 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

*Plante & Moran, PLLC*

October 12, 2023

This section of Jackson Public Schools' (the "School District") annual financial report presents our discussion and analysis of the School District's financial performance during the year ended June 30, 2023. Please read it in conjunction with the School District's financial statements, which immediately follow this section.

### ***Using This Annual Report***

This annual report consists of a series of financial statements and notes to those financial statements. These statements are organized so that the reader can understand Jackson Public Schools financially as a whole. The government-wide financial statements provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. The fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short term and what remains for future spending. The fund financial statements look at the School District's operations in more detail than the government-wide financial statements by providing information about the School District's most significant funds, the General Fund, the 2018 Building and Site Capital Projects Fund, and the Food Service Fund, with all other funds presented in one column as nonmajor funds. This report is composed of the following elements:

#### **Management's Discussion and Analysis (MD&A) (Required Supplementary Information)**

##### **Basic Financial Statements**

Government-wide Financial Statements

Fund Financial Statements

Notes to Financial Statements

##### **Required Supplementary Information**

Budgetary Comparison Schedule - General Fund

Budgetary Comparison Schedule - Major Special Revenue Fund

Schedule of the School District's Proportionate Share of the Net Pension Liability

Schedule of Pension Contributions

Schedule of the School District's Proportionate Share of the Net OPEB Liability

Schedule of OPEB Contributions

##### **Other Supplementary Information**

### ***Reporting the School District as a Whole - Government-wide Financial Statements***

One of the most important questions asked about the School District is, "As a whole, what is the School District's financial condition as a result of the year's activities?" The statement of net position and the statement of activities, which appear first in the School District's financial statements, report information on the School District as a whole and its activities in a way that helps you answer this question. We prepare these statements to include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources, using the accrual basis of accounting, which is similar to the accounting used by most private sector companies. All of the current year's revenue and expenses are taken into account, regardless of when cash is received or paid.

These two statements report the School District's net position - the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources, as reported in the statement of net position - as one way to measure the School District's financial health or financial position. Over time, increases or decreases in the School District's net position, as reported in the statement of activities, are indicators of whether its financial health is improving or deteriorating. The relationship between revenue and expenses is the School District's operating results. However, the School District's goal is to provide services to our students, not to generate profits as commercial entities do. One must consider many other nonfinancial factors, such as the quality of the education provided and the safety of the schools, to assess the overall health of the School District.

The statement of net position and the statement of activities report the governmental activities for the School District, which encompass all of the School District's services, including instruction, support services, community services, athletics, and food services. Property taxes, unrestricted state aid (foundation allowance revenue), and state and federal grants finance most of these activities.

#### ***Reporting the School District's Fund Financial Statements***

The School District's fund financial statements provide detailed information about the most significant funds, not the School District as a whole. Some funds are required to be established by state law and by bond covenants. However, the School District establishes many other funds to help it control and manage money for particular purposes (the Food Service Fund is an example) or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money (such as bond-funded construction funds used for voter-approved capital projects).

#### **Governmental Funds**

Governmental fund reporting focuses on showing how money flows into and out of funds and the balances left at year end that are available for spending. They are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the operations of the School District and the services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. We describe the relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds in a reconciliation.

## Jackson Public Schools

### Management's Discussion and Analysis (Continued)

#### *The School District as a Whole*

Recall that the statement of net position provides the perspective of the School District as a whole. The following table provides a summary of the School District's net position as of June 30, 2023 and 2022:

	Governmental Activities	
	2023	2022
	(in millions)	
<b>Assets</b>		
Current and other assets	\$ 35.4	\$ 40.6
Capital assets	129.0	123.3
Total assets	164.4	163.9
<b>Deferred Outflows of Resources</b>	36.8	18.5
<b>Liabilities</b>		
Current liabilities	11.7	12.5
Noncurrent liabilities	103.0	107.7
Net pension liability	96.6	63.0
Net OPEB liability	5.6	3.9
Total liabilities	216.9	187.1
<b>Deferred Inflows of Resources</b>	25.1	46.1
<b>Net Position (Deficit)</b>		
Net investment in capital assets	28.4	25.8
Restricted	6.6	9.1
Unrestricted	(75.8)	(85.7)
Total net position (deficit)	<u><u>\$ (40.8)</u></u>	<u><u>\$ (50.8)</u></u>

The above analysis focuses on net position. The change in net position of the School District's governmental activities is discussed below. The School District's net position was \$(40.8) million at June 30, 2023. Net investment in capital assets totaling \$28.4 million compares the original cost, less depreciation of the School District's capital assets, to long-term debt used to finance the acquisition of those assets. Most of the debt will be repaid from voter-approved property taxes collected as the debt service comes due. Restricted net position is reported separately to show legal constraints from debt covenants and enabling legislation that limit the School District's ability to use that net position for day-to-day operations. The remaining amount of net position, \$(75.8) million, was unrestricted.

The \$(75.8) million in unrestricted net position of governmental activities represents the accumulated results of all past years' operations, net of the pension and OPEB liabilities. Unrestricted net position, when available, would enable the School District to meet working capital and cash flow requirements, as well as to provide for future uncertainties. The operating results of the General Fund and the change in the net pension/OPEB liabilities will have significant impacts on the change in unrestricted net position from year to year.



## Jackson Public Schools

### Management's Discussion and Analysis (Continued)

The results of this year's operations for the School District as a whole are reported in the condensed statement of activities below, which shows the changes in net position for the years ended June 30, 2023 and 2022:

	Governmental Activities	
	2023	2022
	(in millions)	
<b>Revenue</b>		
Program revenue:		
Charges for services	\$ 0.8	\$ 0.6
Operating grants	35.0	30.6
General revenue:		
Taxes	18.9	18.0
State aid not restricted to specific purposes	34.3	29.6
Other	1.8	(0.7)
Total revenue	90.8	78.1
<b>Expenses</b>		
Instruction	40.0	32.7
Support services	24.3	23.9
Athletics	1.0	0.8
Food services	4.6	4.0
Community services	1.1	1.0
Debt service	4.4	4.6
Depreciation expense (unallocated)	5.4	5.3
Total expenses	80.8	72.3
<b>Change in Net Position</b>	10.0	5.8
<b>Net Position (Deficit) - Beginning of year</b>	(50.8)	(56.6)
<b>Net Position (Deficit) - End of year</b>	<u><u>\$ (40.8)</u></u>	<u><u>\$ (50.8)</u></u>

As reported in the statement of activities, the cost of all of our governmental activities this year was \$80.8 million. Certain activities were partially funded from those who benefited from the programs (\$0.8 million) or by other governments and organizations that subsidized certain programs with grants and contributions (\$35.0 million). We paid for the remaining public benefit portion of our governmental activities with \$18.9 million in taxes, \$34.3 million in state foundation allowance, and other revenue (i.e., interest and general entitlements).

The School District experienced an increase in net position of \$10.0 million. Key reasons for the change in net position were due to increased COVID-19-related federal funding, specifically related to the Education Stabilization Fund program.

As discussed above, the net cost shows the financial burden that was placed on the State and the School District's taxpayers by each of these functions. Since property taxes for operations and unrestricted state aid constitute the vast majority of district operating revenue sources, the Board of Education and administration must annually evaluate the needs of the School District and balance those needs with state-prescribed available unrestricted resources.

#### ***The School District's Funds***

As we noted earlier, the School District uses funds to help it control and manage money for particular purposes. Looking at funds helps the reader consider whether the School District is being accountable for the resources taxpayers and others provide to it and may provide more insight into the School District's overall financial health.

As the School District completed this year, the governmental funds reported a combined fund balance of \$24.3 million, which is a decrease of \$4.3 million from last year. The primary reasons for the decrease are as follows:

The fund balance of the 2018 Building and Site Capital Projects Fund decreased by \$8.1 million. This decrease is primarily due to continued construction related to the 2018 bond issue of \$7.7 million.

In the General Fund, our principal operating fund, fund balance increased by \$5.9 million to \$17.1 million. The change is mainly due to increased state and federal funding.

Combined, the fund balance of our special revenue funds decreased by \$1.0 million.

Combined, the fund balance of our debt service funds increased by \$0.8 million. Millage rates are determined annually to ensure that the School District accumulates sufficient resources to pay annual bond issue-related debt service. Debt service fund balances are reserved since they can only be used to pay debt service obligations.

The fund balance of our Donor Restricted Capital Projects Fund decreased by \$2.0 million, leaving a fund balance deficit. The change is mainly due to the project nearing completion. The deficit will be paid for through excess interest earnings in the 2018 bond fund, as approved by the Board of Education.

#### **Budgetary Highlights**

Over the course of the year, the School District revises its budgets as it attempts to deal with unexpected changes in revenue and expenditures. State law requires that the budgets be amended to ensure that expenditures do not exceed appropriations. The final amendments to the budgets were adopted in June 2023. A schedule showing the School District's original and final budget amounts compared with amounts actually paid and received is provided in the required supplementary information of these financial statements.

There were no significant revisions made to the 2022-2023 Food Service Fund budget. There were significant revisions made to the 2022-2023 General Fund original budget. Budgeted state-sourced revenue was increased by approximately \$9.5 million due to not having a state budget, higher than expected enrollment in the original budget, and a higher than expected foundation allowance. Budgeted instruction expenditures were increased by \$6.0 million due to adding additional staff, as well as salary and benefit increases. Budgeted operations and maintenance expenditures were increased by \$2.0 million due to increased utility costs, roof repairs, and additional playground equipment purchases.

There were two significant variances between the final budget and actual amounts in the Food Service Fund related to supplies and materials and transfers out. The variance in supplies and materials related to school district food and milk item prices coming in approximately \$232,000 higher than budgeted for. Additionally, food service supplies were reclassified after the final budgets had been finalized. For the transfers, it related to indirect costs that were originally not planned to take place during the year.

#### ***Capital Assets and Debt Administration***

##### **Capital Assets**

As of June 30, 2023, the School District had \$129.0 million invested in a broad range of capital assets, including land, buildings, vehicles, furniture, and equipment. This amount represents a net increase (including additions, disposals, and depreciation) of approximately \$5.7 million, or 4.7 percent, from last year.

## Jackson Public Schools

### Management's Discussion and Analysis (Continued)

	2023	2022
Land	\$ 716,736	\$ 728,736
Construction in progress	1,409,848	17,555,477
Buildings and improvements	160,945,170	136,144,913
Sculpture	73,400	73,400
Furniture, equipment, buses, and other vehicles	18,739,902	18,030,381
Land improvements	8,049,292	9,165,955
Total capital assets	189,934,348	181,698,862
Less accumulated depreciation	60,893,581	58,402,116
Total capital assets - Net of accumulated depreciation	<u>\$ 129,040,767</u>	<u>\$ 123,296,746</u>

This year's additions of \$12.5 million included buses, vehicles, furniture, equipment, buildings, and construction in progress at numerous schools, with the largest amount at the Al Glick Athletic Center and Sharp Park Academy. No major capital projects are planned for the 2023-2024 fiscal year. We present more detailed information about our capital assets in the notes to the financial statements.

#### Debt

At the end of this year, the School District had \$91.5 million in bonds outstanding versus \$95.7 million in the previous year, a decrease of \$4.2 million. Those bonds consisted of the following:

	2023	2022
General obligation bonds	\$ 91,535,000	\$ 95,660,000

The School District's general obligation bond rating is Baa1. The State limits the amount of general obligation debt that schools can issue to 15 percent of the assessed value of all taxable property within the School District's boundaries. If the School District issues qualified debt (i.e., debt backed by the State of Michigan), such obligations are not subject to this debt limit. The School District's outstanding unqualified general obligation debt of \$91.5 million is significantly below the \$190.0 million statutorily imposed limit.

Other obligations include notes payable, employee compensated absences, and terminal pay. We present more detailed information about our long-term liabilities in the notes to the financial statements.

#### ***Economic Factors and Next Year's Budgets and Rates***

Our elected officials and administration consider many factors when setting the School District's 2023-2024 fiscal year budget. One of the most important factors affecting the budget is our student count. The state foundation revenue is determined by multiplying the blended student count by the foundation allowance per pupil. The 2023-2024 budget was adopted in June 2023 based on an estimate of students who would enroll in August 2023. Approximately 56 percent of total General Fund revenue is from the foundation allowance. As a result, district funding is heavily dependent on the State's ability to fund local school operations. Based on early enrollment data at the start of the 2023 school year, we anticipate that the fall student count will be close the estimates used in creating the 2023-2024 budget. Actual state foundation allowance increase is considerably higher than initially estimated when creating the 2023-2024 budget. Once the final student count and related pupil funding are validated, the School District will amend the budget to reflect those changes.

#### ***Contacting the School District's Management***

This financial report is intended to provide our taxpayers, parents, and investors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional information, we welcome you to contact the finance office at 522 Wildwood Avenue, Jackson, MI 49201.

**June 30, 2023**

	Governmental Activities
<b>Assets</b>	
Cash and investments (Note 4)	\$ 14,142,094
Receivables:	
Other receivables	172,548
Due from other governments	13,833,268
Inventories	216,260
Prepaid expenses and other assets	85,754
Restricted assets (Note 4)	6,891,520
Capital assets: (Note 5)	
Assets not subject to depreciation	2,199,984
Assets subject to depreciation - Net	<u>126,840,783</u>
Total assets	164,382,211
<b>Deferred Outflows of Resources</b>	
Deferred charges on bond refunding (Note 8)	1,161,572
Deferred pension costs (Note 12)	28,245,252
Deferred OPEB costs (Note 12)	<u>7,428,758</u>
Total deferred outflows of resources	36,835,582
<b>Liabilities</b>	
Accounts payable	2,893,196
Due to other governmental units	1,267,943
Accrued payroll and other liabilities	7,529,799
Noncurrent liabilities:	
Due within one year (Note 8)	5,000,098
Due in more than one year (Note 8)	98,019,150
Net pension liability (Note 12)	96,610,989
Net OPEB liability (Note 12)	<u>5,584,927</u>
Total liabilities	216,906,102
<b>Deferred Inflows of Resources</b>	
Revenue in support of pension contributions made subsequent to the report date (Note 12)	6,322,404
Deferred pension cost reductions (Note 12)	5,810,146
Deferred OPEB cost reductions (Note 12)	<u>13,026,383</u>
Total deferred inflows of resources	<u>25,158,933</u>
<b>Net Position (Deficit)</b>	
Net investment in capital assets	28,394,489
Restricted:	
Debt Service	1,456,522
Food Service	1,206,950
Capital projects	3,960,209
Unrestricted	<u>(75,865,412)</u>
Total net position (deficit)	<u><u>\$ (40,847,242)</u></u>

**Statement of Activities**

**Year Ended June 30, 2023**

	Expenses	Program Revenue		Governmental Activities
		Charges for Services	Operating Grants and Contributions	Net (Expense) Revenue and Changes in Net Position
<b>Functions/Programs</b>				
Primary government - Governmental activities:				
Instruction	\$ 40,034,360	\$ -	\$ 18,651,329	\$ (21,383,031)
Support services	24,331,170	312,480	12,700,660	(11,318,030)
Athletics	962,373	106,326	-	(856,047)
Food services	4,643,967	429,224	3,657,165	(557,578)
Community services	1,109,844	-	-	(1,109,844)
Interest	4,420,927	-	-	(4,420,927)
Other debt costs	2,250	-	-	(2,250)
Depreciation expense (unallocated) (Note 5)	5,394,653	-	-	(5,394,653)
Total primary government	<b>\$ 80,899,544</b>	<b>\$ 848,030</b>	<b>\$ 35,009,154</b>	(45,042,360)
General revenue (expense):				
Taxes:				
Property taxes levied for general purposes				10,142,868
Property taxes levied for debt service				8,769,297
State aid not restricted to specific purposes				34,326,637
Federal grants and contributions not restricted to specific purposes				845,246
Interest and investment earnings				682,739
Penalties, interest, and other taxes				29,145
Loss on sale of capital assets				(1,182,582)
Other				1,389,542
Total general revenue				55,002,892
<b>Change in Net Position</b>				9,960,532
<b>Net Position (Deficit) - Beginning of year</b>				(50,807,774)
<b>Net Position (Deficit) - End of year</b>				<b>\$ (40,847,242)</b>

# Jackson Public Schools

## Governmental Funds Balance Sheet

June 30, 2023

	General Fund	2018 Building and Site Capital Projects Fund	Food Service Fund	Nonmajor Funds	Total Governmental Funds
<b>Assets</b>					
Cash and investments (Note 4)	\$ 11,262,476	\$ -	\$ 2,186,404	\$ 693,214	\$ 14,142,094
Receivables:					
Other receivables	78,218	14,445	79,858	27	172,548
Due from other governments	13,203,800	-	629,468	-	13,833,268
Due from other funds (Note 6)	1,748,049	238,367	117,723	79,795	2,183,934
Inventories	151,044	-	65,216	-	216,260
Prepaid expenses and other assets	85,754	-	-	-	85,754
Restricted assets (Note 4)	-	4,793,313	-	2,098,207	6,891,520
<b>Total assets</b>	<b>\$ 26,529,341</b>	<b>\$ 5,046,125</b>	<b>\$ 3,078,669</b>	<b>\$ 2,871,243</b>	<b>\$ 37,525,378</b>
<b>Liabilities</b>					
Accounts payable	\$ 857,530	\$ 971,471	\$ 216,448	\$ 847,747	\$ 2,893,196
Due to other governmental units	1,267,943	-	-	-	1,267,943
Due to other funds (Note 6)	435,885	92,778	1,655,271	-	2,183,934
Accrued payroll and other liabilities	6,888,087	-	-	-	6,888,087
<b>Total liabilities</b>	<b>9,449,445</b>	<b>1,064,249</b>	<b>1,871,719</b>	<b>847,747</b>	<b>13,233,160</b>
<b>Deferred Inflows of Resources -</b>					
Unavailable revenue (Note 7)	-	21,667	-	-	21,667
<b>Total liabilities and deferred inflows of resources</b>	<b>9,449,445</b>	<b>1,085,916</b>	<b>1,871,719</b>	<b>847,747</b>	<b>13,254,827</b>
<b>Fund Balances</b>					
Nonspendable:					
Inventories	151,044	-	65,216	-	216,260
Prepaid expenses and other assets	85,754	-	-	-	85,754
Restricted:					
Debt service	-	-	-	2,098,234	2,098,234
Capital projects - Unspent bond proceeds	-	3,960,209	-	-	3,960,209
Food service	-	-	1,141,734	-	1,141,734
Committed - Student activities	-	-	-	693,214	693,214
Assigned - Capital projects	-	-	-	79,795	79,795
Unassigned	16,843,098	-	-	(847,747)	15,995,351
<b>Total fund balances</b>	<b>17,079,896</b>	<b>3,960,209</b>	<b>1,206,950</b>	<b>2,023,496</b>	<b>24,270,551</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 26,529,341</b>	<b>\$ 5,046,125</b>	<b>\$ 3,078,669</b>	<b>\$ 2,871,243</b>	<b>\$ 37,525,378</b>

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**Governmental Funds**

**Reconciliation of the Balance Sheet to the Statement of Net Position**

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**June 30, 2023**

<b>Fund Balances Reported in Governmental Funds</b>	<b>\$ 24,270,551</b>
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and are not reported in the funds:	
Cost of capital assets	189,934,348
Accumulated depreciation	<u>(60,893,581)</u>
Net capital assets used in governmental activities	129,040,767
Receivables that are not collected soon after year end are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds	21,667
Deferred inflows and outflows related to bond refundings are not reported in the funds	1,161,572
Bonds payable, loans payable, and bond issuance premiums are not due and payable in the current period and are not reported in the funds	(101,807,850)
Accrued interest is not due and payable in the current period and is not reported in the funds	(641,712)
Some employee fringe benefits are payable over a long period of years and do not represent a claim on current financial resources; therefore, they are not reported as fund liabilities:	
Employee compensated absences	(150,000)
Net pension liability and related deferred inflows and outflows	(74,175,883)
Net OPEB liability and related deferred inflows and outflows	<u>(11,182,552)</u>
Total employee fringe benefits not reported as fund liabilities	(85,508,435)
Revenue in support of pension contributions made subsequent to the measurement date is reported as a deferred inflow of resources in the statement of net position and is not reported in the funds	(6,322,404)
Terminal plan payment liability does not present a claim on current financial resources and is not reported as fund liabilities	<u>(1,061,398)</u>
<b>Net Position (Deficit) of Governmental Activities</b>	<b><u><u>\$ (40,847,242)</u></u></b>

# Jackson Public Schools

## Governmental Funds

### Statement of Revenue, Expenditures, and Changes in Fund Balances

**Year Ended June 30, 2023**

	General Fund	2018 Building and Site Capital Projects Fund	Food Service Fund	Nonmajor Funds	Total Governmental Funds
<b>Revenue</b>					
Local sources	\$ 11,456,027	\$ 274,581	\$ 439,142	\$ 9,694,371	\$ 21,864,121
State sources	48,371,231	-	170,784	182,187	48,724,202
Federal sources	16,279,391	-	3,654,665	845,246	20,779,302
Governmental - Intergovernmental	3,358,484	-	-	-	3,358,484
Total revenue	79,465,133	274,581	4,264,591	10,721,804	94,726,109
<b>Expenditures</b>					
Current:					
Instruction	45,047,940	-	-	-	45,047,940
Support services	24,795,704	-	-	866,070	25,661,774
Athletics	1,008,811	-	-	-	1,008,811
Food services	-	-	4,644,130	-	4,644,130
Community services	1,141,608	-	-	-	1,141,608
Debt service:					
Principal	33,090	-	-	4,125,000	4,158,090
Interest	439	-	-	4,852,372	4,852,811
Other debt costs	-	-	-	2,250	2,250
Capital outlay	1,705,885	7,748,826	629,129	2,613,230	12,697,070
Total expenditures	73,733,477	7,748,826	5,273,259	12,458,922	99,214,484
<b>Excess of Revenue Over (Under) Expenditures</b>	5,731,656	(7,474,245)	(1,008,668)	(1,737,118)	(4,488,375)
<b>Other Financing Sources (Uses)</b>					
Proceeds from sale of capital assets (Note 5)	149,968	-	-	-	149,968
Transfers in (Note 6)	70,990	-	-	702,564	773,554
Transfers out (Note 6)	(75,000)	(622,822)	(70,990)	(4,742)	(773,554)
Total other financing sources (uses)	145,958	(622,822)	(70,990)	697,822	149,968
<b>Net Change in Fund Balances</b>	5,877,614	(8,097,067)	(1,079,658)	(1,039,296)	(4,338,407)
<b>Fund Balances - Beginning of year</b>	11,202,282	12,057,276	2,286,608	3,062,792	28,608,958
<b>Fund Balances - End of year</b>	<u>\$ 17,079,896</u>	<u>\$ 3,960,209</u>	<u>\$ 1,206,950</u>	<u>\$ 2,023,496</u>	<u>\$ 24,270,551</u>



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**Governmental Funds**

**Reconciliation of the Statement of Revenue, Expenditures, and Changes in  
Fund Balances to the Statement of Activities**

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**Year Ended June 30, 2023**

**Net Change in Fund Balances Reported in Governmental Funds** **\$ (4,338,407)**

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures; however, in the statement of activities, these costs are allocated over their estimated useful lives as depreciation:

Capitalized capital outlay	12,471,224
Depreciation expense	(5,394,653)
Net book value of assets disposed of	(1,332,550)

Revenue in the statement of activities that does not provide current financial resources is not reported as revenue in the funds until it is available	(220,836)
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Revenue in support of pension contributions made subsequent to the measurement date	(2,462,615)
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Repayment of bond and bus loan principal is an expenditure in the governmental funds but not in the statement of activities (where it reduces long-term debt); amortization of premium/discounts and inflows/outflows related to bond refundings are not expenses in the governmental funds	4,554,540
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Interest expense is recognized in the government-wide statements as it accrues	35,434
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Some employee costs (pension, OPEB, and compensated absences) do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds	6,614,820
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Terminal payment plan that does not use current financial resources is not reported as expenditures in the governmental funds	33,575
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<b>Change in Net Position of Governmental Activities</b>	<b><u>\$ 9,960,532</u></b>
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**June 30, 2023****Note 1 - Nature of Business**

Jackson Public Schools (the "School District") is a school district in the state of Michigan that provides educational services to students.

**Note 2 - Significant Accounting Policies*****Accounting and Reporting Principles***

The School District follows accounting principles generally accepted in the United States of America (GAAP), as applicable to governmental units. Accounting and financial reporting pronouncements are promulgated by the Governmental Accounting Standards Board. The following is a summary of the significant accounting policies used by the School District:

***Reporting Entity***

The School District is governed by an elected seven-member Board of Education. In accordance with government accounting principles, there are no separate legal entities appropriate to be reported within these financial statements.

***Report Presentation***

Governmental accounting principles require that financial reports include two different perspectives - the government-wide perspective and the fund-based perspective. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units, as applicable. The government-wide financial statements are presented on the economic resources measurement focus and the full accrual basis of accounting. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The statements also present a schedule reconciling these amounts to the modified accrual-based presentation found in the fund-based statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Taxes, unrestricted intergovernmental receipts, and other items not properly included among program revenue are reported instead as general revenue.

As a general rule, the effect of interfund activity has been removed from the government-wide financial statements.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds, if any, are reported as separate columns in the fund financial statements.

***Basis of Accounting***

The governmental funds use the current financial resources measurement focus and the modified accrual basis of accounting. This basis of accounting is intended to better demonstrate accountability for how the School District has spent its resources.

Expenditures are reported when the goods are received or the services are rendered. Capital outlays are reported as expenditures (rather than as capital assets) because they reduce the ability to spend resources in the future; conversely, employee benefit costs that will be funded in the future (such as pension and retiree health care-related costs or sick and vacation pay) are not counted until they come due for payment. In addition, debt service expenditures, claims, and judgments are recorded only when payment is due.

**Note 2 - Significant Accounting Policies (Continued)**

Revenue is not recognized until it is collected or collected soon enough after the end of the year that it is available to pay for obligations outstanding at the end of the year. For this purpose, the School District considers amounts collected within 60 days of year end to be available for recognition. Revenue not meeting this definition is classified as a deferred inflow of resources.

***Fund Accounting***

The School District accounts for its various activities in several different funds in order to demonstrate accountability for how it spends certain resources; separate funds allow the School District to show the particular expenditures for which specific revenue is used. The various funds are aggregated into the following fund types:

**Governmental Funds**

Governmental funds include all activities that provide general governmental services that are not business-type activities. Governmental funds can include the General Fund, special revenue funds, debt service funds, capital project funds, and permanent funds. The School District reports the following funds as major governmental funds:

- The General Fund is the primary operating fund because it accounts for all financial resources used to provide government services other than those specifically assigned to another fund.
- The 2018 Building and Site Capital Projects Fund is used to record the 2018 bond proceeds and expenditures related to voter-approved capital improvements. The fund operates until the purpose for which it is created is accomplished.
- The Food Service Fund is used to account for the proceeds of specific revenue sources that are restricted to expenditures for food services. Revenue sources for the Food Service Fund include sales to customers and dedicated grants from federal sources. Any operating deficit generated by this activity is the responsibility of the General Fund.

Additionally, the School District reports the following nonmajor governmental fund types:

- Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes. The School District's nonmajor special revenue fund is the Student Activities Fund. Revenue sources for the Student Activities Fund include fundraising revenue and donations earned and received by student groups. Any operating deficit generated by this activity is the responsibility of the General Fund.
- The Capital Improvements Fund and Capital Projects Fund are used to record other revenue and the disbursement of invoices specifically designated for acquiring new school sites, buildings, equipment, technology upgrades, and remodeling and repairs. The funds operate until the purpose for which they were created is accomplished.
- The Donor Restricted Capital Projects Fund is used to record a 2020 donation and expenditures related specifically to the construction of a multipurpose fieldhouse. The fund operates until the purpose for which it is created is accomplished.
- Debt service funds are used to record tax, interest, and other revenue for payment of interest, principal, and other expenditures on long-term debt.

**Note 2 - Significant Accounting Policies (Continued)****Interfund Activity**

During the course of operations, the School District has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Furthermore, certain activity occurs during the year involving transfers of resources between funds. In the fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

**Specific Balances and Transactions****Cash and Investments**

Cash and investments include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value except for investments in external investment pools, which are valued at amortized cost.

**Inventories and Prepaid Items**

Inventories are valued at cost on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. United States Department of Agriculture Commodities inventory received by the Food Service Fund is recorded as inventory until used. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both the government-wide and fund financial statements, when applicable.

**Restricted Assets**

The following amounts are reported as restricted assets:

- Unspent bond proceeds and related interest of the bonded capital projects funds required to be set aside for construction or other allowable bond purchases
- Unspent property taxes levied held in the debt service funds required to be set aside for future bond principal and interest payments

**Capital Assets**

Capital assets, which include land, sculptures, buildings, equipment, construction in progress, and vehicles, are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the School District as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

June 30, 2023

**Note 2 - Significant Accounting Policies (Continued)**

Capital assets are depreciated using the straight-line method over the following useful lives:

	Depreciable Life - Years
Buildings and improvements	50
Furniture and equipment	5 - 20
Buses and other vehicles	10
Land improvements	20

**Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bond using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed at the time they are incurred. In the fund financial statements, governmental fund types recognize bond issuances and premiums as other financing sources and bond discounts as other financing uses. The General Fund and debt service funds are generally used to liquidate governmental long-term debt.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until then.

The School District reports deferred outflows related to deferred charges on refundings and deferred pension and OPEB plan costs.

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time.

The School District reports deferred inflows related to revenue in support of pension contributions made subsequent to the measurement date and deferred pension and OPEB plan cost reductions.

**Net Position**

Net position of the School District is classified in three components. Net investment in capital assets consists of capital assets net of accumulated depreciation and is reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets. The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted net position is the remaining net position that does not meet the definition of invested in capital or restricted.

**Net Position Flow Assumption**

The School District will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements (as applicable), a flow assumption must be made about the order in which the resources are considered to be applied. It is the School District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

**June 30, 2023****Note 2 - Significant Accounting Policies (Continued)****Fund Balance Flow Assumptions**

The School District will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the School District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Furthermore, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The nonspendable fund balance component represents amounts that are not in spendable form or are legally or contractually required to be maintained intact. Restricted fund balance represents amounts that are legally restricted by outside parties, constitutional provisions, or enabling legislation for use for a specific purpose. The School District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the School District's highest level of decision-making authority. The Board of Education is the highest level of decision-making authority for the School District that can, by passing a resolution prior to the end of the fiscal year, commit fund balance. Once passed, the limitation imposed by the resolution remains in place until a similar action is taken (the passing of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The School District has, by resolution, authorized the finance director to assign fund balance. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally exist only temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

**Property Tax Revenue**

Properties are assessed as of December 31, and the related property taxes become a lien on December 1 of the following year. Tax collections are forwarded to the School District, as collected by the assessing municipalities through March 1, at which time they are considered delinquent and added to the county tax rolls. Any delinquent taxes collected by the county are remitted to the School District by June 30. The School District considers all receivables to be fully collectible; accordingly, no allowance for uncollectible amounts is recorded.

**Grants and Contributions**

The School District receives federal, state, and local grants, as well as contributions from individuals and private organizations. Revenue from grants and contributions (including contributions of capital assets) is recognized when all eligibility requirements, including time requirements, are met. Grants and contributions may be restricted for either specific operating purposes or for capital purposes. Amounts that are unrestricted or that are restricted to a specific operating purpose are reported as nonoperating revenue. Amounts restricted to capital acquisitions are reported after nonoperating revenue and expenses.

**Note 2 - Significant Accounting Policies (Continued)****Pension and Other Postemployment Benefit (OPEB) Plans**

For the purpose of measuring the net pension and OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to each plan, and pension and OPEB expense, information about the fiduciary net position of the Michigan Public School Employees' Retirement System (MPERS) and additions to/deductions from the MPERS fiduciary net position have been determined on the same basis as they are reported by MPERS. MPERS uses the economic resources measurement focus and the full accrual basis of accounting. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments (including refunds of employee contributions) are recognized as expenses when due and payable in accordance with the plan benefit terms. Related plan investments are reported at fair value.

**Compensated Absences (Vacation and Sick Leave)**

It is the School District's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. Sick pay is accrued for the estimated amount that the School District will pay upon employment termination; vacation pay is accrued when incurred. Both of these are reported in the government-wide financial statements. A liability for these amounts is reported in governmental funds only for employee terminations as of year end. Generally, the funds that report each employee's compensation are used to liquidate the obligations.

**Terminal Pay**

Liabilities for terminal pay benefits are reported in the government-wide financial statements in the period obligated and for future periods if the employee is required to provide services. The terminal pay benefits consist of cash payments provided to 53 employees over a five-year period subsequent to retirement. More details regarding the terminal payment plan are provided in Note 9.

**Upcoming Accounting Pronouncement**

In June 2022, the Governmental Accounting Standards Board issued Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences under a unified model. This statement requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has been used but not yet paid in cash or settled through noncash means and establishes guidance for measuring a liability for leave that has not been used. It also updates disclosure requirements for compensated absences. The provisions of this statement are effective for the School District's financial statements for the year ending June 30, 2025.

**Subsequent Events**

The financial statements and related disclosures include evaluation of events up through and including October 12, 2023, which is the date the financial statements were available to be issued.

The School District was awarded \$8,295,000 as part of the Environmental Protection Agency's 2022 Clean School Bus Program. As the requirements of the grant were not met as of June 30, 2023, the School District will record these funds subsequent to year end once earned.



Note 3 - Stewardship, Compliance, and Accountability

*Budgetary Information*

Annual budgets are adopted on a basis consistent with generally accepted accounting principles and state law for the General Fund, Food Service Fund, debt service funds, and Capital Improvements Fund, except that capital outlay expenditures are reported in other expenditure categories. All annual appropriations lapse at fiscal year end. The budget document presents information by fund, function, and object. The legal level of budgetary control adopted by the governing body (i.e., the level at which expenditures may not legally exceed appropriations) is the object level. State law requires the School District to have its budget in place by July 1. Expenditures in excess of amounts budgeted are a violation of Michigan law. State law permits districts to amend their budgets during the year. During the year, the budget was amended in a legally permissible manner. There were no significant amendments during the year.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders and contracts) are not tracked during the year. Budget appropriations are considered to be spent once the goods are delivered or the services are rendered.

*Excess of Expenditures Over Appropriations in Budgeted Funds*

During the year, the School District incurred expenditures in the Food Service Fund that were in excess of the amounts budgeted, as follows:

	Budget	Actual
Transfers out	\$ -	\$ 70,990
Supplies and materials	1,885,441	2,117,236

*Fund Deficits*

Under Michigan law, districts are required to maintain positive fund balances in each fund. The School District has an accumulated net position deficit in the Donor Restricted Capital Projects Fund. This deficit is due to the timing of a transfer from the General Fund to the Donor Restricted Capital Projects Fund to cover the additional expenditures incurred as of June 30, 2023.

*Capital Projects Fund Compliance*

The 2018 Building and Site Capital Projects Fund includes capital project activities funded with bonds issued after May 1, 1994. For this capital projects fund, the School District has complied with the applicable provisions of §1351a of the State of Michigan's School Code.

Beginning with the year of bond issuance, the School District has reported the annual construction activity in the 2018 Building and Site Capital Projects Fund. The project for which the 2018 Building and Site bonds were issued was considered complete on June 30, 2023. The cumulative expenditures recognized for the construction period were \$88,764,258.

Note 4 - Deposits and Investments

State statutes and the School District's investment policy authorize the School District to make deposits in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The School District is allowed to invest in U.S. Treasury or agency obligations, U.S. government repurchase agreements, bankers' acceptances, certificates of deposit, commercial paper rated prime at the time of purchase that matures no more than 270 days after the date of purchase, mutual funds, and investment pools that are composed of authorized investment vehicles. The School District's deposits and investments are in accordance with statutory authority.

The School District has designated six banks/financial institutions for the deposit of its funds.



June 30, 2023

**Note 4 - Deposits and Investments (Continued)**

There are no limitations or restrictions on participant withdrawals for the investment pools that are recorded at amortized cost except for a 1-day minimum investment period for the cash management fund and that investments may not be redeemed for at least 14 days, with the exception of direct investments of funds distributed by the State of Michigan for the MAX Class funds. Redemptions made prior to the applicable 14-day period are subject to a penalty equal to 15 days' interest on the amount redeemed.

The School District's cash and investments are subject to several types of risk, which are examined in more detail below:

***Custodial Credit Risk of Bank Deposits***

Custodial credit risk is the risk that, in the event of a bank failure, the School District's deposits may not be returned to it. The School District's investment policy requires that financial institutions be evaluated and only those with an acceptable risk level be used for the School District's deposits. At year end, the School District had bank deposits of \$14,974,330 (certificates of deposit and checking and savings accounts) that were uninsured and uncollateralized. The School District believes that, due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits.

***Custodial Credit Risk of Investments***

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District's investment policy states that custodial credit risk will be minimized by limiting investments to the types of securities allowed by state law and by prequalifying the financial institutions, broker/dealers, intermediaries, and advisors with which the School District will do business using the criteria established in the investment policy. At June 30, 2023, the School District does not have investments with custodial credit risk.

***Interest Rate Risk***

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The School District's investment policy does not restrict investment maturities other than commercial paper, which can only be purchased with a 270-day maturity. At June 30, 2023, the School District does not have investments with custodial credit risk. The School District's policy minimizes interest rate risk by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market and investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the School District's cash requirement.

***Credit Risk***

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The School District has no investment policy that would further limit its investment choices. As of June 30, 2023, the credit quality ratings of debt securities (other than the U.S. government) are as follows:

Investment	Carrying Value	Rating	Rating Organization
Michigan Liquid Asset Fund (MILAF) - Cash Management Class	\$ 4,205,530	AAAm	S&P
MILAF Plus Max Class Funds	150,231	AAAm	S&P
Michigan CLASS Investment Pool	52,917	AAAm	S&P
U.S. Treasury Securities	1,999,515	N/A	N/A
Total	<u>\$ 6,408,193</u>		

**Note 4 - Deposits and Investments (Continued)*****Concentration of Credit Risk***

The School District's investment policy minimizes concentration of credit risk by requiring diversification of the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized. At June 30, 2023, the School District's investments are not subject to concentration of credit risk.

***Foreign Currency Risk***

Foreign currency risk is the risk that an investment denominated in the currency of a foreign country could reduce its U.S. dollar value as a result of changes in foreign currency exchange rates. State law and the School District's investment policy prohibit investments in foreign currency.

***Fair Value Measurements***

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The School District's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

The fair value of U.S. Treasury securities in the amount of \$1,999,515 at June 30, 2023 was determined primarily based on Level 2 inputs. The School District estimates the fair value of these investments using other inputs such, as interest rates and yield curves, that are observable at commonly quoted intervals.

The School District has one investment in Michigan CLASS Investment Pool totaling \$52,917, with a recurring fair value measurement measured at net asset value (NAV) as of June 30, 2023. The valuation method for investments measured at NAV per share (or its equivalent) is presented below.

***Investments in Entities that Calculate Net Asset Value per Share***

The School District holds shares or interests in investment companies where the fair value of the investments is measured on a recurring basis using net asset value per share (or its equivalent) of the investment companies as a practical expedient.

As of June 30, 2023, the fair value, unfunded commitments, and redemption rules of those investments consisted entirely of the investment in the Michigan CLASS Investment Pool, with a fair value of \$52,917. There are no unfunded commitments, required redemption frequency, or redemption notice periods related to this investment.

The Michigan CLASS Investment Pool invests in U.S. Treasury obligations, federal agency obligations of the U.S. government, high-grade commercial paper (rated A1 or better), collateralized bank deposits, repurchase agreements (collateralized at 102 percent by treasuries and agencies), and approved money market funds. The program is designed to meet the needs of Michigan public sector statutes and are available for investment by Michigan counties, cities, townships, school districts, authorities, and other public agencies.

**June 30, 2023**

**Note 5 - Capital Assets**

Capital asset activity of the School District's governmental activities was as follows:

**Governmental Activities**

	Balance July 1, 2022	Reclassifications	Additions	Disposals and Adjustments	Balance June 30, 2023
Capital assets not being depreciated:					
Land	\$ 728,736	\$ -	\$ -	\$ (12,000)	\$ 716,736
Construction in progress	17,555,477	(17,555,475)	1,409,846	-	1,409,848
Other nondepreciable assets	73,400	-	-	-	73,400
Subtotal	18,357,613	(17,555,475)	1,409,846	(12,000)	2,199,984
Capital assets being depreciated:					
Buildings and improvements	136,144,913	17,112,831	9,678,803	(1,991,377)	160,945,170
Furniture, equipment, buses, and other vehicles	18,030,381	442,644	1,377,087	(1,110,210)	18,739,902
Land improvements	9,165,955	-	5,488	(1,122,151)	8,049,292
Subtotal	163,341,249	17,555,475	11,061,378	(4,223,738)	187,734,364
Accumulated depreciation:					
Buildings and improvements	44,689,553	-	4,040,928	(1,208,339)	47,522,142
Furniture and equipment	5,369,652	-	741,249	(782,765)	5,328,136
Buses and other vehicles	2,782,540	-	326,698	(164)	3,109,074
Land improvements	5,560,371	-	285,778	(911,920)	4,934,229
Subtotal	58,402,116	-	5,394,653	(2,903,188)	60,893,581
Net capital assets being depreciated	104,939,133	17,555,475	5,666,725	(1,320,550)	126,840,783
Net governmental activities capital assets	<u>\$ 123,296,746</u>	<u>\$ -</u>	<u>\$ 7,076,571</u>	<u>\$ (1,332,550)</u>	<u>\$ 129,040,767</u>

Depreciation expense was not charged to activities, as the School District's assets benefit multiple activities, and allocation is not practical.

**Note 6 - Interfund Receivables, Payables, and Transfers**

The composition of interfund balances is as follows:

Funds Due To	Funds Due From			
	General Fund	2018 Building and Site Capital Projects Fund	Food Service Fund	Total
Food Service Fund	\$ 117,723	\$ -	\$ -	\$ 117,723
2018 Building and Site Capital Projects Fund	238,367	-	-	238,367
Capital Improvements Fund	4,795	-	-	4,795
General Fund	-	92,778	1,655,271	1,748,049
Capital Projects Fund	75,000	-	-	75,000
Total	<u>\$ 435,885</u>	<u>\$ 92,778</u>	<u>\$ 1,655,271</u>	<u>\$ 2,183,934</u>

**June 30, 2023**

**Note 6 - Interfund Receivables, Payables, and Transfers (Continued)**

Interfund balances owed to the Food Service Fund, 2018 Building and Site Capital Projects Fund, Capital Projects Fund, and Capital Improvements Fund represent reimbursements for allocated expenditures. Interfund balance owed to the General Fund represents reimbursements for payments made on behalf of the Food Service Fund and 2018 Building and Site Capital Projects Fund.

Interfund transfers reported in the fund financial statements are made up of reimbursement of costs from the Food Service Fund to the General Fund, the Capital Improvements Fund to the Capital Projects Fund, the General Fund to the Capital Projects Fund, and the 2018 Building and Site Capital Projects Fund to the Donor Restricted Capital Projects Fund.

Paying Fund (Transfer Out)	Receiving Fund (Transfer In)	Amount
Food Service Fund	General Fund	\$ 70,990
Nonmajor fund - Capital Improvements Fund	Nonmajor Fund - Capital Projects Fund	4,742
General Fund	Nonmajor Fund - Capital Projects Fund	75,000
2018 Building and Site Capital Projects Fund	Nonmajor Fund - Donor Restricted Capital Projects Fund	622,822
	Total	<u>\$ 773,554</u>

**Note 7 - Unavailable/Unearned Revenue**

Governmental funds report unavailable revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also report unearned revenue recognition in connection with resources that have been received but not yet earned.

At June 30, 2023, the School District had approximately \$21,667 of unavailable revenue, a donation receivable not received within 60 days of year end, and no unearned revenue.

**Note 8 - Long-term Debt**

Long-term debt activity for the year ended June 30, 2023 can be summarized as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year
Bonds payable - Other debt:					
General obligations	\$ 95,660,000	\$ -	\$ (4,125,000)	\$ 91,535,000	\$ 4,375,000
Unamortized bond premiums	10,778,198	-	(505,348)	10,272,850	505,348
Total bonds payable - Other debt	106,438,198	-	(4,630,348)	101,807,850	4,880,348
Bus loans payable	33,090	-	(33,090)	-	-
Compensated absences	150,000	5,000	(5,000)	150,000	50,000
Terminal pay (Note 9)	1,094,973	62,375	(95,950)	1,061,398	69,750
Total governmental activities long-term debt	<u>\$ 107,716,261</u>	<u>\$ 67,375</u>	<u>\$ (4,764,388)</u>	<u>\$ 103,019,248</u>	<u>\$ 5,000,098</u>

The School District had deferred outflows of \$1,161,572 related to deferred charges on bond refundings at June 30, 2023.

June 30, 2023

**Note 8 - Long-term Debt (Continued)****General Obligation Bonds and Contracts**

The School District issues general obligation bonds to provide for the acquisition and construction of major capital facilities. General obligations have been issued for governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the School District. The primary source of any required repayment is from the School District's property tax levy; however, the State of Michigan may withhold the School District's state aid funding in order to recover amounts it has paid on behalf of the School District. General obligations outstanding at June 30, 2023 are as follows:

Purpose	Remaining Annual Installments	Interest Rates	Maturing on May 1	Outstanding
\$16,640,000 School Building and Site Bonds Series A (Recovery Zone Economic Development Bonds) and Series B (Qualified School Construction Bonds)	\$2,055,000 - \$2,195,000	6.20% - 6.50%	2027	\$ 8,585,000
\$76,655,000 Qualified Building and Site Bonds (2018)	\$1,110,000 - \$4,670,000	4.00% - 5.00%	2048	73,555,000
\$18,160,000 Qualified Refunding Bonds (2020)	\$580,000 - \$1,090,000	4.00% - 5.00%	2034	<u>9,395,000</u>
Total governmental activities				<u><u>\$91,535,000</u></u>

**Other Long-term Liabilities**

Compensated absences attributable to the governmental activities will be liquidated primarily by the General Fund.

**Debt Service Requirements to Maturity**

Annual debt service requirements to maturity for the above bonds and note obligations are as follows:

Years Ending June 30	Governmental Activities - Other Debt			
	Principal	Interest	Interest Subsidy	Total
2024	\$ 4,375,000	\$ 4,640,182	\$ (478,184)	\$ 8,536,998
2025	4,640,000	4,405,912	(357,872)	8,688,040
2026	4,910,000	4,153,275	(236,725)	8,826,550
2027	5,180,000	3,886,797	(114,463)	8,952,334
2028	1,690,000	3,608,900	-	5,298,900
2029-2033	10,810,000	16,681,700	-	27,491,700
2034-2038	16,070,000	13,476,000	-	29,546,000
2039-2043	20,525,000	9,006,250	-	29,531,250
2044-2048	23,335,000	3,501,750	-	26,836,750
Total	<u>\$ 91,535,000</u>	<u>\$ 63,360,766</u>	<u>\$ (1,187,244)</u>	<u>\$ 153,708,522</u>

**June 30, 2023****Note 9 - Terminal Payment Plan*****Plan Description***

The Terminal Payment Plan (the "Plan") is a single-employer defined benefit pension plan that is administered by Jackson Public Schools; the Plan covers Jackson Education Association (JEA) employees, Jackson Public Schools Administrators Association (JPSAA) employees, and various nonunit support and nonunit administrators. The terminal pay benefits consist of cash payments provided to approximately 44 employees over a five-year period commencing on January 15 of the calendar year after retirement for employees who have elected to participate in the Plan. To be eligible, an employee must retire from the School District, have completed 12 continuous years of service at the School District, and retire under the Michigan Public School Employees' Retirement System. The assumptions listed above are used to estimate the cost of these obligations, which is reported in long-term debt.

This single-employer defined benefit plan administered by Jackson Public Schools provides benefits under collective bargaining agreements. The Plan does not issue a separate stand-alone financial statement.

***Funding Policy***

The School District has no obligation to make contributions in advance of when payments are due (in other words, this may be financed on a pay-as-you-go basis).

***Terminal Plan Cost***

For the year ended June 30, 2023, the School District paid \$95,950 under the Plan. At June 30, 2023, the School District has recorded a liability of \$211,398 for amounts payable to employees who are currently retired and receiving benefits under the Plan. At June 30, 2023, the School District has recorded a liability of \$850,000 for the future estimated liability for vested and nonvested employees who are expected to retire in the future and receive benefits under the Plan. The total liability of \$1,061,398 is included on the government-wide financial statements, of which \$69,750 is due within one year.

**Note 10 - Conditional Asset Retirement Obligations**

The School District is a potentially responsible party concerning the removal of asbestos within the School District's buildings upon reconstruction, demolition, or abandonment of the School District. The School District currently has no plans or expectation of plans to undertake a major renovation that would require the removal of the asbestos or demolition of the School District's buildings. The value of this legally enforceable liability is not currently estimable and, therefore, is not recorded in the financial statements.

**Note 11 - Risk Management**

The School District is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The School District has purchased commercial insurance for general liability, property and casualty, and health claims. The School District also participates in the SET-SEG risk pool for claims relating to employee injuries (workers' compensation). Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The SET-SEG shared-risk pool program in which the School District participates operates as a common risk-sharing management program for school districts in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

**Note 12 - Michigan Public School Employees' Retirement System*****Plan Description***

The School District participates in the Michigan Public School Employees' Retirement System (the "System"), a statewide, cost-sharing, multiple-employer defined benefit public employee retirement system governed by the State of Michigan that covers substantially all employees of the School District. Certain school district employees also receive defined contribution retirement and health care benefits through the System. The System provides retirement, survivor, and disability benefits to plan members and their beneficiaries. The System also provides postemployment health care benefits to retirees and beneficiaries who elect to receive those benefits.

The System is administered by the Office of Retirement Services (ORS). The Michigan Public School Employees' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the pension and postemployment health care plans. That report is available on the web at <http://www.michigan.gov/orsschools>.

***Benefits Provided***

Benefit provisions of the defined benefit (DB) pension plan and the postemployment health care plan are established by state statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit pension plan and the postemployment health care plan.

Depending on the plan option selected, member retirement benefits are calculated as final average compensation times years of services times a pension factor ranging from 1.25 percent to 1.50 percent. The requirements to retire range from attaining the age of 46 to 60 with years of service ranging from 5 to 30 years, depending on when the employee became a member. Early retirement is computed in the same manner as a regular pension but is permanently reduced by 0.50 percent for each full and partial month between the pension effective date and the date the member will attain age 60. There is no mandatory retirement age.

Depending on the member's date of hire, MPERS offers the option of participating in the defined contribution (DC) plan that provides a 50 percent employer match (up to 3 percent of salary) on employee contributions.

Members are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. The disability benefits plus authorized outside earnings are limited to 100 percent of the participant's final average compensation, with an increase of 2 percent each year thereafter.

Benefits may transfer to a beneficiary upon death and are determined in the same manner as retirement benefits but with an actuarial reduction.

Benefit terms provide for annual cost of living adjustments to each employee's retirement allowance subsequent to the employee's retirement date. The annual adjustment, if applicable, is 3 percent. Some members who do not receive an annual increase are eligible to receive a supplemental payment in those years when investment earnings exceed actuarial assumptions.

MPERS provides medical, prescription drug, dental, and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by MPERS, with the balance deducted from the monthly pension of each retiree health care recipient. Depending on the member's date of hire, this subsidized portion ranges from 80 percent to the maximum allowed by the statute.



Note 12 - Michigan Public School Employees' Retirement System (Continued)

Contributions

Public Act 300 of 1980, as amended, requires the School District to contribute amounts necessary to finance the coverage of pension benefits of active and retired members. Contribution provisions are specified by state statute and may be amended only by action of the state Legislature. Under these provisions, each school district's contribution is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance a portion of the unfunded accrued liability.

Under the OPEB plan, retirees electing this coverage contribute an amount equivalent to the monthly cost for Part B Medicare and 10 percent, or 20 percent for those not Medicare eligible, of the monthly premium amount for the health, dental, and vision coverage at the time of receiving the benefits. The MPSERS board of trustees annually sets the employer contribution rate to fund the benefits. Participating employers are required to contribute at that rate.

Under Public Act 300 of 2012, members were given the choice between continuing the 3 percent contribution to the retiree health care and keeping the premium subsidy benefit described above or choosing not to pay the 3 percent contribution and, instead, opting out of the subsidy benefit and becoming participants in the Personal Healthcare Fund (PHF), a portable tax-deferred fund that can be used to pay health care expenses in retirement. Participants in the PHF are automatically enrolled in a 2 percent employee contribution into their 457 accounts as of their transition date, earning them a 2 percent employer match into a 401(k) account. Members who selected this option stopped paying the 3 percent contribution to retiree health care as of the day before their transition date, and their prior contributions were deposited into their 401(k) accounts.

The School District's contributions are determined based on employee elections. There are multiple different pension and health care benefit options included in the plan available to employees based on date of hire and the elections available at that time. Contribution rates are adjusted annually by the ORS.

The ranges of rates are as follows:

	Pension	OPEB
October 1, 2021 - September 30, 2022	13.73% - 20.14%	7.23% - 8.09%
October 1, 2022 - September 30, 2023	13.75% - 20.16%	7.21% - 8.07%

Depending on the plan selected, member pension contributions range from 0 percent up to 7.0 percent of gross wages. For certain plan members, a 4 percent employer contribution to the defined contribution pension plan is required. In addition, for certain plan members, a 3 percent employer match is provided to the defined contribution pension plan.

The School District's required and actual pension contributions to the plan for the year ended June 30, 2023 were \$12,118,584, which includes the School District's contributions required for those members with a defined contribution benefit. For the year ended June 30, 2023, the School District's required and actual pension contributions include an allocation of \$3,995,483 in revenue received from the State of Michigan and remitted to the System to fund the MPSERS unfunded actuarial accrued liability (UAAL) stabilization rate, as well as \$2,326,921 of a one-time state payment received and remitted to the System for the purpose of contributing additional assets to the System.

The School District's required and actual OPEB contributions to the plan for the year ended June 30, 2023 were \$2,403,451, which includes the School District's contributions required for those members with a defined contribution benefit.



June 30, 2023

**Note 12 - Michigan Public School Employees' Retirement System (Continued)*****Net Pension Liability***

At June 30, 2023, the School District reported a liability of \$96,610,989 for its proportionate share of the net pension liability. The net pension liability was measured as of September 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2021, which used update procedures to roll forward the estimated liability to September 30, 2022. The School District's proportion of the net pension liability was based on a projection of its long-term share of contributions to the pension plan relative to the projected contributions of all participating reporting units, actuarially determined. At September 30, 2022 and 2021, the School District's proportion was 0.257 and 0.266 percent, respectively, representing a change of (3.530) percent.

***Net OPEB Liability***

At June 30, 2023, the School District reported a liability of \$5,584,927 for its proportionate share of the net OPEB liability. The net OPEB liability for fiscal year 2023 was measured as of September 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2021, which used update procedures to roll forward the estimated liability to September 30, 2022. The School District's proportion of the net OPEB liability was based on a projection of its long-term share of contributions to the OPEB plan relative to the projected contributions of all participating reporting units, actuarially determined. At September 30, 2022 and 2021, the School District's proportion was 0.264 and 0.257 percent, respectively, representing a change of 2.626 percent.

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For 2023, the School District recognized pension expense of \$9,099,373, inclusive of payments to fund the MPSERS UAAL stabilization rate. At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 966,447	\$ (216,012)
Changes in assumptions	16,601,230	-
Net difference between projected and actual earnings on pension plan investments	226,553	-
Changes in proportion and differences between the School District's contributions and proportionate share of contributions	-	(5,594,134)
The School District's contributions to the plan subsequent to the measurement date	10,451,022	-
Total	<u>\$ 28,245,252</u>	<u>\$ (5,810,146)</u>

The \$6,322,404 reported as deferred inflows of resources resulting from the pension portion of state aid payments received pursuant to the UAAL payment will be recognized as state appropriations revenue for the year ending June 30, 2024. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ending	Amount
2024	\$ 2,799,624
2025	1,914,468
2026	2,024,294
2027	5,245,698
Total	<u>\$ 11,984,084</u>

June 30, 2023

## Note 12 - Michigan Public School Employees' Retirement System (Continued)

In addition, the contributions subsequent to the measurement date will be included as a reduction of the net pension liability in the next year.

### ***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

For the year ended June 30, 2023, the School District recognized OPEB recovery of \$2,714,608.

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ (10,938,733)
Changes in assumptions	4,978,025	(405,339)
Net difference between projected and actual earnings on OPEB plan investments	436,506	-
Changes in proportionate share or difference between amount contributed and proportionate share of contributions	350,969	(1,682,311)
Employer contributions to the plan subsequent to the measurement date	1,663,258	-
Total	<u>\$ 7,428,758</u>	<u>\$ (13,026,383)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (note that employer contributions subsequent to the measurement date will reduce the net OPEB liability and, therefore, will not be included in future OPEB expense):

Years Ending	Amount
2024	\$ (2,588,682)
2025	(2,225,589)
2026	(1,957,560)
2027	(381,689)
2028	(113,691)
Thereafter	6,328
Total	<u>\$ (7,260,883)</u>

### ***Actuarial Assumptions***

The total pension liability and total OPEB liability as of September 30, 2022 are based on the results of an actuarial valuation as of September 30, 2021 and rolled forward. The total pension liability and OPEB liability were determined using the following actuarial assumptions:

Actuarial cost method		Entry age normal
Investment rate of return - Pension	6.00%	Net of investment expenses based on the groups
Investment rate of return - OPEB	6.00%	Net of investment expenses based on the groups
Salary increases	2.75% - 11.55%	Including wage inflation of 2.75%
Health care cost trend rate - OPEB	5.25% - 7.75%	Year 1 graded to 3.5% in year 15, 3.0% in year 120
Mortality basis		RP-2014 Male and Female Employee Annuitant Mortality tables, scaled 100% (retirees: 82% for males and 78% for females) and adjusted for mortality improvements using projection scale MP-2017 from 2006
Cost of living pension adjustments	3.00%	Annual noncompounded for MIP members

June 30, 2023

**Note 12 - Michigan Public School Employees' Retirement System (Continued)**

Assumption changes as a result of an experience study for the periods from 2012 to 2017 have been adopted by the System for use in the annual pension and OPEB valuations beginning with the September 30, 2018 valuation.

Significant assumption changes since the prior measurement date, September 30, 2021, for the OPEB plan include a decrease in the discount rate used in the September 30, 2022 actuarial valuation by 0.80 percentage points in the pension plan and 0.95 percentage points in the OPEB plan. The investment rate of return used in the September 30, 2022 actuarial valuation decreased by 0.80 percentage points in the pension plan 0.95 percentage points in the OPEB plan. There were no significant benefit terms changes for the pension or OPEB plans since the prior measurement date of September 30, 2021.

**Discount Rate**

The discount rate used to measure the total pension liability was 6.00 percent as of September 30, 2022. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that district contributions will be made at statutorily required rates.

Based on those assumptions, the pension plan's fiduciary net position and the OPEB plan's fiduciary net position were projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan and OPEB plan investments was applied to all periods of projected benefit payments to determine the total pension liability and total OPEB liability.

The long-term expected rate of return on pension plan and OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic equity pools	25.00 %	5.10 %
Private equity pools	16.00	8.70
International equity pools	15.00	6.70
Fixed-income pools	13.00	(0.20)
Real estate and infrastructure pools	10.00	5.30
Absolute return pools	9.00	2.70
Real return/opportunistic pools	10.00	5.80
Short-term investment pools	2.00	(0.50)
Total	100.00 %	

June 30, 2023

**Note 12 - Michigan Public School Employees' Retirement System (Continued)**

Long-term rates of return are net of administrative expense and inflation of 2.2 percent.

***Sensitivity of the Net Pension Liability to Changes in the Discount Rate***

The following presents the net pension liability of the School District, calculated using the discount rate depending on the plan option. The following also reflects what the School District's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage Point Decrease (5.00%)	Current Discount Rate (6.00%)	1 Percentage Point Increase (7.00%)
Net pension liability of the School District	\$ 127,490,614	\$ 96,610,989	\$ 71,164,787

***Sensitivity of the Net OPEB Liability to Changes in the Discount Rate***

The following presents the net OPEB liability of the School District, calculated using the current discount rate. It also reflects what the School District's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage Point Decrease (5.00%)	Current Discount Rate (6.00%)	1 Percentage Point Increase (7.00%)
Net OPEB liability of the School District	\$ 9,368,178	\$ 5,584,927	\$ 2,398,960

***Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate***

The following presents the net OPEB liability of the School District, calculated using the current health care cost trend rate. It also reflects what the School District's net OPEB liability would be if it were calculated using a health care cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage Point Decrease	Current Rate	1 Percentage Point Increase
Net OPEB liability of the School District	\$ 2,338,700	\$ 5,584,927	\$ 9,228,881

***Pension Plan and OPEB Plan Fiduciary Net Position***

Detailed information about the plan's fiduciary net position is available in the separately issued MPSERS financial report.

***Payable to the Pension Plan and OPEB Plan***

At June 30, 2023, the School District reported a payable of \$2,644,945 and \$602,237 for the outstanding amount of contributions to the pension plan and OPEB plan, respectively, required for the year ended June 30, 2023.

**Note 13 - Tax Abatements**

The School District receives reduced property tax revenue as a result of industrial facilities tax exemptions (PA 198 of 1974) and brownfield redevelopment agreements granted by cities, villages, and townships within the boundaries of the School District. Industrial facility exemptions are intended to promote construction of new industrial facilities or to rehabilitate historical facilities; brownfield redevelopment agreements are intended to reimburse taxpayers that remediate environmental contamination on their properties.

**June 30, 2023**

**Note 13 - Tax Abatements (Continued)**

For the fiscal year ended June 30, 2023, the School District's property tax revenue was reduced by approximately \$31,000 under these programs.

The School District is reimbursed for lost revenue caused by tax abatements on the operating millage of nonhomestead properties from the State of Michigan under the school aid formula. The School District received approximately \$23,000 in reimbursements from the State of Michigan. The School District is not reimbursed for lost revenue from the capital projects or debt service millages. There are no abatements made by the School District.

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## Required Supplementary Information

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# Jackson Public Schools

## Required Supplementary Information Budgetary Comparison Schedule General Fund

Year Ended June 30, 2023

	Original Budget	Final Budget	Actual	Over (Under) Final Budget
<b>Revenue</b>				
Local sources	\$ 11,722,493	\$ 11,327,301	\$ 11,456,027	\$ 128,726
State sources	38,420,937	47,929,362	48,371,231	441,869
Federal sources	15,590,212	16,508,426	16,279,391	(229,035)
Governmental - Intergovernmental	3,313,619	3,332,094	3,358,484	26,390
Total revenue	69,047,261	79,097,183	79,465,133	367,950
<b>Expenditures</b>				
Current:				
Instruction:				
Basic programs	29,735,981	35,703,802	35,607,259	(96,543)
Added needs	10,124,262	10,156,660	9,821,788	(334,872)
Total instruction	39,860,243	45,860,462	45,429,047	(431,415)
Support services:				
Pupil	1,743,762	2,121,931	2,079,855	(42,076)
Instructional staff	1,760,653	2,040,537	2,001,791	(38,746)
General administration	728,980	699,594	697,834	(1,760)
School administration	4,742,231	5,072,579	4,982,305	(90,274)
Business	1,188,957	1,498,424	1,492,140	(6,284)
Operations and maintenance	5,456,990	7,443,178	7,204,014	(239,164)
Pupil transportation services	2,747,830	3,298,741	3,484,644	185,903
Central	2,788,886	4,222,197	3,648,859	(573,338)
Other	189,000	179,493	458,971	279,478
Athletics	1,234,267	1,070,966	1,078,880	7,914
Community services	724,955	1,195,091	1,141,608	(53,483)
Debt service	34,200	34,940	33,529	(1,411)
Total expenditures	63,200,954	74,738,133	73,733,477	(1,004,656)
<b>Excess of Revenue Over Expenditures</b>	5,846,307	4,359,050	5,731,656	1,372,606
<b>Other Financing Sources (Uses)</b>				
Proceeds from sale of capital assets	10,000	155,000	149,968	(5,032)
Transfers in	-	20,000	70,990	50,990
Transfers out	-	(75,000)	(75,000)	-
Total other financing sources	10,000	100,000	145,958	45,958
<b>Net Change in Fund Balance</b>	5,856,307	4,459,050	5,877,614	1,418,564
<b>Fund Balance - Beginning of year</b>	11,202,282	11,202,282	11,202,282	-
<b>Fund Balance - End of year</b>	<u>\$ 17,058,589</u>	<u>\$ 15,661,332</u>	<u>\$ 17,079,896</u>	<u>\$ 1,418,564</u>

## Jackson Public Schools

### Required Supplementary Information Budgetary Comparison Schedule - Major Special Revenue Fund Food Service Fund

Year Ended June 30, 2023

	Original Budget	Final Budget	Actual	Over (Under) Final Budget
<b>Revenue</b>				
Local sources	\$ 188,775	\$ 324,466	\$ 439,142	\$ 114,676
State sources	185,000	171,253	170,784	(469)
Federal sources	<u>3,597,000</u>	<u>3,522,461</u>	<u>3,654,665</u>	<u>132,204</u>
Total revenue	3,970,775	4,018,180	4,264,591	246,411
<b>Expenditures</b>				
Current:				
Salaries and wages	63,500	714	714	-
Employee benefits	32,995	329	329	-
Purchased services	2,128,500	2,519,360	2,374,802	(144,558)
Purchased services (contracted)	33,500	123,143	127,453	4,310
Supplies and materials	1,745,150	1,885,441	2,117,236	231,795
Capital outlay	996,042	576,000	629,129	53,129
Other expenditures	<u>20,100</u>	<u>25,278</u>	<u>23,596</u>	<u>(1,682)</u>
Total expenditures	<u>5,019,787</u>	<u>5,130,265</u>	<u>5,273,259</u>	<u>142,994</u>
<b>Excess of Expenditures Over Revenue</b>	(1,049,012)	(1,112,085)	(1,008,668)	103,417
<b>Other Financing Uses</b> - Transfers out	<u>-</u>	<u>-</u>	<u>(70,990)</u>	<u>(70,990)</u>
<b>Net Change in Fund Balance</b>	(1,049,012)	(1,112,085)	(1,079,658)	32,427
<b>Fund Balance</b> - Beginning of year	<u>2,286,608</u>	<u>2,286,608</u>	<u>2,286,608</u>	<u>-</u>
<b>Fund Balance</b> - End of year	<u><u>\$ 1,237,596</u></u>	<u><u>\$ 1,174,523</u></u>	<u><u>\$ 1,206,950</u></u>	<u><u>\$ 32,427</u></u>



## Jackson Public Schools

### Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability Michigan Public School Employees' Retirement System

	<b>Last Nine Plan Years</b>								
	<b>Plan Years Ended September 30</b>								
	2022	2021	2020	2019	2018	2017	2016	2015	2014
School District's proportion of the net pension liability	0.25688 %	0.26628 %	0.27938 %	0.28343 %	0.29416 %	0.29856 %	0.29639 %	0.31633 %	0.32573 %
School District's proportionate share of the net pension liability	\$ 96,610,989	\$ 63,043,958	\$ 95,970,268	\$ 93,861,265	\$ 88,428,432	\$ 77,370,547	\$ 73,945,655	\$ 77,263,172	\$ 71,744,868
School District's covered payroll	\$ 25,640,999	\$ 23,189,440	\$ 24,542,938	\$ 24,383,968	\$ 24,446,981	\$ 25,317,914	\$ 24,269,128	\$ 26,321,541	\$ 28,193,120
School District's proportionate share of the net pension liability as a percentage of its covered payroll	376.78 %	271.86 %	391.03 %	384.93 %	361.72 %	305.60 %	304.69 %	293.54 %	254.48 %
Plan fiduciary net position as a percentage of total pension liability	60.77 %	72.32 %	59.49 %	62.12 %	62.12 %	63.96 %	63.01 %	62.92 %	66.15 %

## Jackson Public Schools

### Required Supplementary Information Schedule of Pension Contributions Michigan Public School Employees' Retirement System

	Last Nine Fiscal Years Years Ended June 30								
	2023	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily required contribution	\$ 11,825,849	\$ 8,715,718	\$ 8,094,554	\$ 7,768,511	\$ 7,578,034	\$ 7,580,619	\$ 6,958,488	\$ 6,866,214	\$ 5,970,369
Contributions in relation to the statutorily required contribution	11,825,849	8,715,718	8,094,554	7,768,511	7,578,034	7,580,619	6,958,488	6,866,214	5,970,369
<b>Contribution Deficiency</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>School District's Covered Payroll</b>	<b>\$ 27,568,642</b>	<b>\$ 24,453,445</b>	<b>\$ 23,045,852</b>	<b>\$ 24,780,842</b>	<b>\$ 24,451,139</b>	<b>\$ 24,748,223</b>	<b>\$ 25,136,160</b>	<b>\$ 24,029,404</b>	<b>\$ 27,779,818</b>
<b>Contributions as a Percentage of Covered Payroll</b>	<b>42.90 %</b>	<b>35.64 %</b>	<b>35.12 %</b>	<b>31.35 %</b>	<b>30.99 %</b>	<b>30.63 %</b>	<b>27.68 %</b>	<b>28.57 %</b>	<b>21.49 %</b>

## Jackson Public Schools

### Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability Michigan Public School Employees' Retirement System

	Last Six Plan Years					
	Plan Years Ended September 30					
	2022	2021	2020	2019	2018	2017
School District's proportion of the net OPEB liability	0.26368 %	0.25696 %	0.27709 %	0.27913 %	0.28730 %	0.29701 %
School District's proportionate share of the net OPEB liability	\$ 5,584,927	\$ 3,922,164	\$ 14,844,474	\$ 20,034,902	\$ 22,837,598	\$ 26,301,409
School District's covered payroll	\$ 25,640,999	\$ 23,189,440	\$ 24,542,938	\$ 24,383,968	\$ 24,446,981	\$ 25,317,914
School District's proportionate share of the net OPEB liability as a percentage of its covered payroll	21.78 %	16.91 %	60.48 %	82.16 %	93.42 %	103.88 %
Plan fiduciary net position as a percentage of total OPEB liability	83.09 %	88.87 %	59.76 %	48.67 %	43.10 %	36.53 %

## Jackson Public Schools

### Required Supplementary Information Schedule of OPEB Contributions Michigan Public School Employees' Retirement System

	<b>Last Six Fiscal Years</b>					
	<b>Years Ended June 30</b>					
	2023	2022	2021	2020	2019	2018
Statutorily required contribution	\$ 2,219,055	\$ 1,992,760	\$ 1,917,818	\$ 1,991,289	\$ 1,920,643	\$ 1,787,496
Contributions in relation to the statutorily required contribution	2,219,055	1,992,760	1,917,818	1,991,289	1,920,643	1,787,496
<b>Contribution Deficiency</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>School District's Covered Payroll</b>	\$ 27,568,642	\$ 24,453,445	\$ 23,045,852	\$ 24,780,842	\$ 24,451,139	\$ 24,748,223
<b>Contributions as a Percentage of Covered Payroll</b>	8.05 %	8.15 %	8.32 %	8.04 %	7.86 %	7.22 %

**June 30, 2023*****Pension Information***

Ultimately, 10 years of data will be presented in both of the pension-related schedules. The number of years currently presented represents the number of years since the accounting standard requiring these schedules first became applicable.

The required contributions for the year ended June 30, 2023 include a one-time contribution of \$2,326,921, referred to as 147c(2), related to funding received from the State and remitted to the System for the purpose of contributing additional assets to the System.

**Benefit Changes**

There were no changes of benefit terms in for each of the reported plan years ended September 30.

**Changes in Assumptions**

There were no significant changes of assumptions for each of the reported plan years ended September 30 except for the following:

- 2022 - The discount rate and investment rate of return used in the September 30, 2021 actuarial valuation decreased by 0.80 percentage points.
- 2019 - The discount rate used in the September 30, 2018 actuarial valuation decreased by 0.25 percentage points.
- 2018 - The discount rate used in the September 30, 2017 actuarial valuation decreased by 0.45 percentage points. The valuation also includes the impact of an updated experience study for the periods from 2012 to 2017.
- 2017 - The discount rate used in the September 30, 2016 actuarial valuation decreased by 0.50 percentage points.

***OPEB Information***

Ultimately, 10 years of data will be presented in both of the OPEB-related schedules. The number of years currently presented represents the number of years since the accounting standard requiring these schedules first became applicable.

**Benefit Changes**

There were no changes of benefit terms in for each of the reported plan years ended September 30.

**Changes in Assumptions**

There were no significant changes of assumptions for each of the reported plan years ended September 30 except for the following:

- 2022 - The discount rate and investment rate of return used in the September 30, 2021 actuarial valuation decreased by 0.95 percentage points. This resulted in a lower than projected per person health benefit costs to reduce the plan's total OPEB liability by an additional \$1.1 billion in 2022.
- 2021 - The health care cost trend rate used in the September 30, 2020 actuarial valuation increased by 0.75 percentage points for members under 65 and decreased by 1.75 percentage points for members over 65. In addition, actual per person health benefit costs were lower than projected. This reduced the plan's total OPEB liability by \$1.3 billion in 2021.
- 2020 - The health care cost trend rate used in the September 30, 2019 actuarial valuation decreased by 0.50 percentage points, and actual per person health benefit costs were lower than projected. This reduced the plan's total OPEB liability by \$1.8 billion in 2020.

**June 30, 2023**

- 2019 - The discount rate used in the September 30, 2018 actuarial valuation decreased by 0.20 percentage points. The valuation also includes the impact of an updated experience study for the periods from 2012 to 2017. This resulted in lower than projected per person health benefit costs to reduce the plan's total OPEB liability by an additional \$1.4 billion in 2019.

- 2018 - The discount rate used in the September 30, 2017 actuarial valuation decreased by 0.35 percentage points. The valuation also includes the impact of an updated experience study for the periods from 2012 to 2017. This resulted in lower than projected per person health benefit costs to reduce the plan's total OPEB liability by \$1.4 billion in 2018.

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## Other Supplementary Information

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## Jackson Public Schools

### Other Supplementary Information Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2023

	Special Revenue Fund - Student Activities Fund	Total Debt Service Funds	Capital Projects Fund	Capital Improvements Fund	Donor Restricted Capital Projects Fund	Total
<b>Assets</b>						
Cash and investments	\$ 693,214	\$ -	\$ -	\$ -	\$ -	\$ 693,214
Receivables	-	27	-	-	-	27
Due from other funds	-	-	79,795	-	-	79,795
Restricted assets	-	2,098,207	-	-	-	2,098,207
Total assets	<u>\$ 693,214</u>	<u>\$ 2,098,234</u>	<u>\$ 79,795</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,871,243</u>
<b>Liabilities - Accounts payable</b>	\$ -	\$ -	\$ -	\$ -	\$ 847,747	\$ 847,747
<b>Fund Balances</b>						
Restricted - Debt service	-	2,098,234	-	-	-	2,098,234
Committed - Student activities	693,214	-	-	-	-	693,214
Assigned - Capital projects	-	-	79,795	-	-	79,795
Unassigned	-	-	-	-	(847,747)	(847,747)
Total fund balances	<u>693,214</u>	<u>2,098,234</u>	<u>79,795</u>	<u>-</u>	<u>(847,747)</u>	<u>2,023,496</u>
Total liabilities and fund balances	<u>\$ 693,214</u>	<u>\$ 2,098,234</u>	<u>\$ 79,795</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,871,243</u>



## Jackson Public Schools

### Other Supplementary Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

**Year Ended June 30, 2023**

	Special Revenue Fund - Student Activities Fund	Total Debt Service Funds	Capital Projects Fund	Capital Improvements Fund	Donor Restricted Capital Projects Fund	Total
<b>Revenue</b>						
Local sources	\$ 898,002	\$ 8,784,018	\$ 53	\$ -	\$ 12,298	\$ 9,694,371
State sources	-	182,187	-	-	-	182,187
Federal sources	-	845,246	-	-	-	845,246
Total revenue	898,002	9,811,451	53	-	12,298	10,721,804
<b>Expenditures</b>						
Current - Support services	844,561	21,509	-	-	-	866,070
Debt service:						
Principal	-	4,125,000	-	-	-	4,125,000
Interest	-	4,852,372	-	-	-	4,852,372
Other debt costs	-	2,250	-	-	-	2,250
Capital outlay	-	-	-	-	2,613,230	2,613,230
Total expenditures	844,561	9,001,131	-	-	2,613,230	12,458,922
<b>Excess of Revenue Over (Under) Expenditures</b>	53,441	810,320	53	-	(2,600,932)	(1,737,118)
<b>Other Financing Sources (Uses)</b>						
Transfers in	-	-	79,742	-	622,822	702,564
Transfers out	-	-	-	(4,742)	-	(4,742)
Total other financing sources (uses)	-	-	79,742	(4,742)	622,822	697,822
<b>Net Change in Fund Balances</b>	53,441	810,320	79,795	(4,742)	(1,978,110)	(1,039,296)
<b>Fund Balances - Beginning of year</b>	639,773	1,287,914	-	4,742	1,130,363	3,062,792
<b>Fund Balances - End of year</b>	<u>\$ 693,214</u>	<u>\$ 2,098,234</u>	<u>\$ 79,795</u>	<u>\$ -</u>	<u>\$ (847,747)</u>	<u>\$ 2,023,496</u>

**Other Supplementary Information  
Schedule of Bonded Indebtedness**

**June 30, 2023**

<u>Years Ending June 30</u>	<u>2010 Building and Site Bonds Principal</u>	<u>2018 Building and Site Bonds Principal</u>	<u>2020 Refunding Bonds Principal</u>	<u>Total</u>
2024	\$ 2,160,000	\$ 1,175,000	\$ 1,040,000	\$ 4,375,000
2025	2,175,000	1,375,000	1,090,000	4,640,000
2026	2,195,000	1,630,000	1,085,000	4,910,000
2027	2,055,000	2,035,000	1,090,000	5,180,000
2028	-	1,110,000	580,000	1,690,000
2029	-	1,155,000	680,000	1,835,000
2030	-	1,220,000	770,000	1,990,000
2031	-	1,525,000	625,000	2,150,000
2032	-	1,610,000	710,000	2,320,000
2033	-	1,695,000	820,000	2,515,000
2034	-	1,805,000	905,000	2,710,000
2035	-	3,115,000	-	3,115,000
2036	-	3,265,000	-	3,265,000
2037	-	3,415,000	-	3,415,000
2038	-	3,565,000	-	3,565,000
2039	-	3,740,000	-	3,740,000
2040	-	3,915,000	-	3,915,000
2041	-	4,090,000	-	4,090,000
2042	-	4,290,000	-	4,290,000
2043	-	4,490,000	-	4,490,000
2044	-	4,655,000	-	4,655,000
2045	-	4,670,000	-	4,670,000
2046	-	4,670,000	-	4,670,000
2047	-	4,670,000	-	4,670,000
2048	-	4,670,000	-	4,670,000
Total remaining payments	<u><u>\$ 8,585,000</u></u>	<u><u>\$ 73,555,000</u></u>	<u><u>\$ 9,395,000</u></u>	<u><u>\$ 91,535,000</u></u>
Interest rate	6.20% - 6.50%	4.00% - 5.00%	4.00% - 5.00%	
Original issue	<u><u>\$ 16,640,000</u></u>	<u><u>\$ 76,655,000</u></u>	<u><u>\$ 18,160,000</u></u>	<u><u>\$ 111,455,000</u></u>

Principal payments for the bond issues are due on May 1 of each year.

Interest payments for the bond issues are due on May 1 and November 1 of each year.